



## **LEEDS DISTRICT CONSULTATION SUB-COMMITTEE**

**MEETING TO BE HELD AT 5.00 PM ON MONDAY, 15 JANUARY 2018  
IN COMMITTEE ROOM A, WELLINGTON HOUSE, 40-50 WELLINGTON STREET,  
LEEDS**

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### **A G E N D A**

- 1. APOLOGIES FOR ABSENCE**
- 2. ENCOURAGING YOUNG PEOPLE TO USE BUSES**  
This will be a presentation provided by a representative from the West Yorkshire Combined Authority.
- 3. LEEDS CITY COUNCIL CLEAN AIR ZONE PROPOSAL**  
This will be a presentation provided by a representative from Leeds City Council.
- 4. OPERATORS UPDATES**  
This will be presented by representatives from the bus and rail operators.
- 5. MINUTES OF THE MEETING HELD ON 9 OCTOBER 2017**  
Copy attached.  
(Pages 1 - 4)
- 6. INFORMATION REPORT**  
This will provide the opportunity for questions to be raised from the floor with a focus on matters of wider interest.  
(Pages 5 - 20)
- 7. OPEN FORUM**  
This will provide the opportunity for questions to be raised from the floor with a focus on matters of wider interest.

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**MINUTES OF THE MEETING OF THE  
LEEDS DISTRICT CONSULTATION SUB-COMMITTEE  
HELD ON MONDAY, 9 OCTOBER 2017 AT COMMITTEE ROOM A, WELLINGTON  
HOUSE, 40-50 WELLINGTON STREET, LEEDS, LS1 2DE**

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**Present:**

Councillor Michael Lyons OBE (Chair)	Transport Committee
John Birkby (Public Representative)	Public Representative
Linda Bishop (Public Representative)	Public Representative
David Brady (Public Representative)	Public Representative
Charlotte Davenport (Public Representative)	Public Representative
Howard Dews (Public Representative)	Public Representative
Peter Dixon (Public Representative)	Public Representative
Robert Greenland (Public Representative)	Public Representative
Catherine Keighley (Public Representative)	Public Representative
Michael Leighton (Public Representative)	Public Representative
Mark Parry (Public Representative)	Public Representative
Judith Rhodes (Public Representative)	Public Representative
Eric Smith (Public Representative)	Public Representative
Russell Stead (Public Representative)	Public Representative
Brannoc Stevenson (Public Representative)	Public Representative
Bill Tymms (Public Representative)	Public Representative
Leslie Webb (Public Representative)	Public Representative

**In attendance:**

Paul Flanagan	Arriva Yorkshire
Peter Taylor	Arriva Yorkshire
Jonathan Woodhouse	Arriva Yorkshire
Stuart Fillingham	First Group
Will Pearson	First Group
Paul Foster	Leeds City Council
Councillor Paul Wadsworth	Leeds City Council
Alison Bell	Northern
Pete Myers	Northern
Graham Meiklejohn	Transpennine Express
Andrew Atack	WYCA
Diane Groom	WYCA
Dave Pearson	WYCA
Erica Ward	WYCA

## **1. Apologies for Absence**

Apologies for absence were received from Councillor Neil Buckley, Councillor Christine Towler, Councillor Keith Wakefield, Kat Handy, Hazel Lee, Clare Mason, Brittany Stead and Clive Woods.

## **2. Minutes and Feedback From the Meeting held on 3 April 2017**

**Resolved** - That the minutes of the meeting held on 3 April 2017 be approved.

## **3. Introduction to the West Yorkshire Combined Authority and the District Consultations Sub-Committees**

The committee was presented with an overview of how the West Yorkshire Combined Authority (WYCA) is funded and the transport functions and services it provides. Members were also provided with an overview of how the District Consultation Sub-Committees (DCSCS) fit into WYCA's governance structure.

## **4. Information Report**

### Leeds Public Transport Investment Programme

It was reported that Leeds City Council and WYCA have approved a £270.5m package of improvements to public transport in Leeds, including £173.5m of government funding along with investment from bus operators in new vehicles.

### Park and Ride

The committee was informed that both Elland Road and Temple Green Park and Rides are performing well and the hours of operation have been extended and a Sunday operation introduced.

Following the success of the Elland Road and Temple Green schemes, it was reported that a new Park and Ride is planned at Stourton and is expected to open in winter 2019.

### MCard

It was reported that an app has been launched for android phones, which enables MCard users to buy and load tickets directly to their MCard from their phone. A ticket machine was also installed in Leeds Bus Station in April 2017, which allows passengers to buy tickets when the station is open.

### Leeds Integrated Masterplan (LISM)

It was reported that initial development work to create a blueprint for the redevelopment of Leeds rail station into the 'Yorkshire hub' has started. The Yorkshire hub aims to incorporate high speed rail services from HS2 and Northern

Powerhouse Rail with national, regional and local transport services.

#### TransPennine Route Upgrade

It was reported that Network Rail are currently working on the development of potential infrastructure options for the TransPennine Route Upgrade and will submit these options to the Department for Transport for consideration in December 2017, with a decision expected in spring 2018.

#### CityConnect

The committee was informed that work on the second phase of the CityConnect cycle superhighway project is due to commence in late October 2017. The second phase will include an extension of the superhighway in order to improve routes into the city centre from the east and west.

#### Clean Air

It was reported that Leeds City Council was named in the 'UK Plan for Tackling Roadside Nitrogen Dioxide Concentrations' report, which was published by the Department for Environment, Farming and Rural Affairs in July 2017.

### **5. Open Forum**

#### Condition of Trains

Michael Leighton raised concerns regarding the condition of some trains currently running in West Yorkshire.

Pete Myers informed the Committee that all of the current rolling stock is due to be fully refurbished to a high standard in the coming years, with the exception of the Pacer units, which are due to be withdrawn by the end of 2019 and replaced with new trains.

#### Frequency of Train Services

Charlotte Davenport asked if any plans were in place to increase the frequency of services that run along the Burley Park line at peak times, as the current frequency of the service is not enough to satisfy demand.

Pete Myers informed the Committee that an additional service will run along that line as part of the May 2018 timetable changes, but will not stop at the Burley park station. However, it is anticipated that the extra service will ease the capacity issues on the line. Low Moor and Kirkstall Forge stations will also see an improved frequency of services from May 2018.

### New Roads

Peter Dixon asked whether WYCA had any funding for building and developing new roads.

Dave Pearson informed the Committee that in order for funding to be available for the construction of a new road, it would have to meet criteria that would unlock the potential for economic growth in the area.

### Roundhay Train Station

Brannoc Stevenson asked whether any feasibility work had taken place for a train station to be built in Roundhay, in order to capitalise on the popularity of Roundhay Park.

Dave Pearson informed the Committee that no plans were currently in place for a train station in Roundhay and that it is currently served by a high frequency bus service.

### Contactless Payments on Buses

John Birkby asked what the timescale was for the implementation of contactless payments on buses.

Dave Pearson informed the Committee that the technology is currently in development and expected to be launched on buses in 2018.

### Discounted Ticket Fares for Events

Robert Greenland suggested that bus operators should consider offering discounted bus tickets when major events such as Light Night are happening in the city, in order to encourage people to travel into the city centre via bus and participate in the occasion.

Will Pearson noted the suggestion and will discuss the idea with the new Commercial Director at First.

**Director:** Dave Pearson, Director of Transport Services



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**Report to:** Leeds District Consultation Sub-Committee

**Date:** 15 January 2018

**Subject:** Information Report

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## **1 Purpose**

1.1 Matters of information relating to the Leeds District.

## **2 Information**

### Bus Services Act

The Bus Services Act 2017 was enacted in May 2017. It expands the range of powers available to directly elected mayors and local transport authorities (LTAs) in areas in England outside of London to improve local bus services. The Act provides the following options for LTAs to adapt the approach to local circumstances.

- Franchising - where the LTA issues contracts with bus operators to provide services in the area. The Act provides mayoral LTAs with “London-style” powers to franchise local bus services, application for franchise powers by non-mayoral authorities will need to be made to the Secretary of State.
- Partnership - joint arrangements between LTAs and bus operators. The Act develops the existing Quality Partnerships powers extending their scope to include matters such as fares and frequencies. Two new forms of formal partnership are established “Advanced Quality Partnership Schemes” and “Enhanced Partnerships Schemes”.

The Bus Services Act also enables data about routes, fares and times across the country to be openly available to app developers, and further facilitates smart multi-modal ticketing schemes.

On 27 November, the Department for Transport issued guidance on the use of the powers contained in the Act.

WYCA adopted its Bus Strategy 2040 in August 2017 which sets out a vision for the bus system and a target to grow bus patronage by 25% over the next ten years. Bus 18 is an informal partnership with bus operators seeking to deliver the first stage of the strategy. The success of this initiative will determine the most appropriate use of the powers in the Bus Services Act. A detailed assessment of the DfT guidance is

underway and a paper will be presented to the Transport Committee later in 2018 setting out the options available to the Authority.

### Bus 18

In November, the Transport Committee reviewed progress with the Bus 18 initiative which, to date, has seen

- New Buses – the investment in new buses by First West Yorkshire, Arriva and Transdev in 2017 investment totalled £16.5m.
- Ticketing- a Day Saver smart carnet product and the MCard android app are now available.
- Network Stability – an agreement has been made with bus operators to consult on major bus route changes and to limit changes to six times of the year.
- Air Quality - buses in West Yorkshire now display an Eco Star star rating which identifies their environmental performance. Fleet replacement plans are being agreed with operators.
- Punctuality and Reliability – a £1m programme of work to address bus “punctuality hotspots” is now in progress.
- Customer Service - any customers not happy with their bus journey can claim a free travel voucher from the major bus operators. Customers can call a taxi and claim the cost back from either First, Arriva or Transdev if their last bus doesn't arrive within 20 minutes of the scheduled time.
- Information – WYCA and bus operators have collaborated on a new design for bus stop information which is being rolled out.

The following priorities have been identified for 2018:

- Young People – a strongly promoted, discounted “go anywhere” day ticket, and half fare travel for young people in school uniform (without the requirement for a half fare PhotoCard).
- Air Quality – to maximise the funding opportunities provided by central government to facilitate low emission buses.
- Punctuality and reliability – a strong focus on punctuality and reliability with clear visibility of performance against targets.
- Customer Confidence – a campaign to increase public awareness of the recent investment in buses and the steps taken to increase patronage.

### Boxing Day Services

WYCA funded a network of services on Boxing Day on over 70 West Yorkshire bus routes. Half hourly services ran between 9am and 6pm into main city and town



centres, retail locations and hospitals. A verbal update on take up of the services will be given at the meeting.

### MCard Fare Increase

The cost of MCard ticketing products increased on 2 January 2018. Across the product range the 2.8% increase is less than the current Consumer Price Index (3.1%).

The increase in the cost of under 19 MCard tickets was only 25p per week, and there was no increase in the cost of the DaySaver tickets.

The price increases for products where rail travel is included are higher, in line with the national increase in rail fares (3.4%) which is based on the Retail Price Index. MCard prices are set by West Yorkshire Ticketing Company Ltd, which comprises representatives of bus and rail operators and WYCA.

### Park and Ride

Both Elland Road and Temple Green park and ride schemes continue to grow, with Elland Road averaging around 900 cars per weekday and Temple Green averaging around 600 per day. The next phases of development of the schemes are:

- New ultra-low emission buses introduced in March
- Additional peak capacity on Elland Road from February
- Additional shelter capacity on Boar Lane from February
- A scheme to expand permanent spaces at Elland Road by 400

### TransPennine Route Upgrade

Network Rail reported to the Department for Transport (DfT) on the options for the TransPennine Route Upgrade (TRU) scheme on 14th December 2017. Rail North and partner authorities, including WYCA and Transport for the North, will be developing a North of England viewpoint as to what the scheme scope should be.

It is anticipated that the decision making process on options is likely to commence during early to mid-2018 and be completed in 2019.

### New Stations

Following the release of funding for the Leeds Public Transport Package (LPTIP), WYCA has worked with the rail industry, Transport for North and Department for Transport (DfT) colleagues in developing new station proposals. High level options have been developed for Thorpe Park and Millshaw and these will be shared with DfT for consideration in the context of other relevant investment programmes including HS2, Northern Powerhouse Rail (NPR) and TransPennine Route Upgrade (TRU).

The design work for Leeds Bradford Airport station will commence in early 2018, it is envisaged that the Outline Business Case for all station sites should be completed by the end of 2018.

### Revenue Protection

Northern Rail are trialling a “penalty fares” scheme on the Airedale and Wharfedale lines. If a passenger gets on a train without a ticket or Promise to Pay voucher at a station where ticket buying facilities are available, they may be liable to pay a penalty fare. The penalty is the greater of £20 or twice the full single from the station where they got on the train to the next station at which the train stops. If the passenger wants to travel beyond the next station they must also pay the relevant fare from that station to their final destination. A Promise to Pay notice is a ticket that must be obtained from the ticket vending machines if customers do not have the facility to pay by credit/debit card. The Promise to Pay notice allows customers to board the train with the intention of exchanging the notice at the first opportunity with a revenue officer, or at the next available booking office. If the trial is successful it will be extended out to other lines in 2018. Posters, flyers and warnings on tickets have been produced to explain the new scheme.

### Rail Accessibility Package

The Rail Accessibility Package incorporates a programme of station accessibility improvements, at Cross Gates, Horsforth and Morley railway stations. When completed, the package will enable all rail users to access station platforms, through the implementation of improved railway station infrastructure. The package is funded through the Leeds Public Transport Investment Programme (LPTIP).

### Leeds Public Transport Improvement Programme Update

Full details of the £270.5m package of improvements to public transport in the Leeds District were advised to the previous meeting of the Sub-Committee. Details of the programme were shared with members of the Leeds City Council Committees during November and December. A copy of the presentation provided to the Committees is included as **Appendix 1** to this report.

### Ageing Better Transport Study

Ageing Better has entered into a five-year partnership with Leeds City Council and Leeds Older People’s Forum to build on Leeds’ existing commitment to being an Age-friendly City and the best city to grow old in. Transport has been identified as a strategic priority in delivering this ambition. Funding from the Ageing Better programme has been made available to identify potential solutions.

Transport consultants STC have been commissioned to undertake a study into "Developing innovative approaches to delivering community transport in Leeds". This brief is to identify where capital investment could be used to stimulate community

based solutions and to develop a draft outline business case for funding from the Leeds Public Transport Improvement Programme. Over the coming months STC will be contacting Community Transport providers, users and community groups together with WYCA and transport commissioning agencies in the social car and health sectors. The outcome of this study will be reported to the Sub Committee.

### Transport for the North

Transport for the North (TfN) is producing a draft Strategic Transport Plan (STP) for the North, working with Northern Local Enterprise Partnerships (LEPs) and Local Transport Authorities including WYCA on the approach and content. The STP will be TfN's flagship policy document setting out plans for investment in strategic transport in the north in the period up to 2050. TfN will hold a formal public consultation on the draft STP early next year.

TfN has commenced work on their Central Pennines Strategic Development Corridor study. This work will continue through to autumn 2018 and will provide a key input to developing the evidence base for rail and road interventions to shape the STP's Long Term Investment Programme. WYCA has worked with TfN on the scope of the Central Pennines study to cover journeys between Greater Manchester and East Lancashire and Yorkshire and the North-East.

### Department for Transport Accessibility Strategy

The Department for Transport (DfT) recently published a consultation seeking views on a draft Accessibility Action Plan which sets out proposals to improve the travel experience for people with disabilities. The consultation ended on 22 November and WYCA's response can be found on the WYCA website.

### Transport Budget

On 14 December, the Combined Authority considered its three year Budget Strategy and Business Plan in advance of its approval by the Authority on 1 February 2018. The current funding environment for local government is very difficult and requires WYCA and local Councils to consider a range of options to reduce expenditure. WYCA is reviewing its costs and income across its full range of activities and services. The provision of supported bus services is the largest element of transport expenditure over which WYCA has discretion. It will be necessary to review this provision over the coming three years with a view to ensuring an effective service at a reduced cost to the taxpayer. An area by area review will take place with input from members of this Sub Committee.

### Transforming Cities Fund

The November 2017 Budget included an announcement on the 'Transforming Cities Fund', a £1.7 billion fund to support transport investment. The fund will target projects which drive productivity by improving intra-city connectivity, reducing

congestion and utilising new mobility services and technology. It was announced that “half of the fund will be allocated via competition for transport projects in cities and the other half will be allocated on a per capita basis to the six combined authorities with elected metro mayors – £74 million for Cambridgeshire and Peterborough, £243 million for Greater Manchester, £134 million for Liverpool City Region, £80 million for West of England, £250 million for West Midlands and £59 million for Tees Valley – enabling them to invest in their transport priorities.”

WYCA is working with partners from across the city region to consider a range of options for a potential bid to the fund.

### Clean Air Zones

Leeds City Council launched a public consultation on 2 January on the proposal to introduce a ‘Class B’ Clean Air Zone within the Outer Ring Road/motorway network. A ‘Class B’ Clean Air Zone requires that all buses, coaches, heavy goods vehicles and taxi/private hire vehicles that do not adhere to minimum European Emission Standards - Euro 4 for petrol and Euro 6 for diesel - will be charged for entering or circulating within the proposed Clean Air Zone. The public consultation runs until 2 March 2018.

As part of the consultation Leeds City Council will be exploring how it can best achieve the shift of the taxi and private hire fleet towards Ultra-Low Emission Vehicles and Zero Emission vehicles either via charges for any non-ultra-low emission vehicle entering the Clean Air Zone, or whether simply a robust package of incentives can be relied upon.

The West Yorkshire Combined Authority is working collaboratively with Leeds City Council to support implantation of the proposed Clean Air Zone and to address potential negative impacts faced by transport operators.

Further information on the Leeds Clean Air Zone proposal and a link to the public consultation page is available on the Leeds City Council web site

A representative from Leeds City Council will attend the DCSC meeting to provide further information and ask for feedback from DCSC members.

### Leeds Integrated Masterplan (LISM)

WYCA has been working with DfT, HS2, Transport for the North (TfN), Leeds City Council (LCC) and the rail industry on the masterplan for the Leeds station.

The masterplan provides the blueprint for the station’s transformation into a distinctive gateway hub integrating national, regional and local transport services with HS2 and Northern Powerhouse Rail. A summary of the masterplan is now

available online at [www.southbankleeds.co.uk/news/leeds-integrated-station-masterplan-summary-released](http://www.southbankleeds.co.uk/news/leeds-integrated-station-masterplan-summary-released).

### CityConnect

Work has started on the Leeds City Centre Project, extending the cycle superhighway into the core of the city from the West and East, along with links to the Education quarter in the south and the first sections of a cycle loop. The project is due to be completed in summer 2018. Details of the construction programme and plans are available on the CityConnect website.

Additional enhancement works will be taking place along the cycle superhighway between Leeds and Bradford and along the A65 York Road following the completion of a Road Safety Audit.

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# WYCA

## Leeds District Consultation Sub Committee

### January



# #LeedsTransport –Update

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1. Transport Conversation - feedback
2. Strategic Investment priorities – including the £173.5m
3. Partnership With Bus Operators
4. Community Hubs and Networks





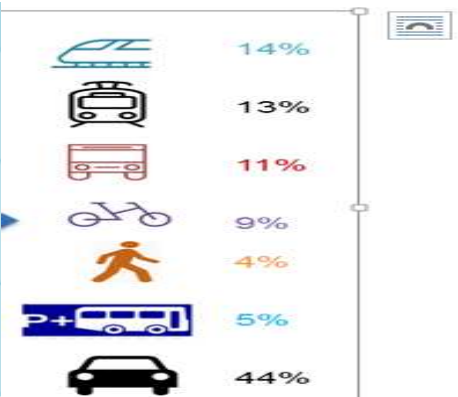
# #LeedsTransport Conversation Results overall

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Mode	Comfort and Safety	Cost	Door to Door Journey
Bus	44%	28%	24%
Car	93%	58%	64%
Train	40%	23%	57%

## Mode car drivers would like to use to travel to work



# #LeedsTransport Strategy - Development



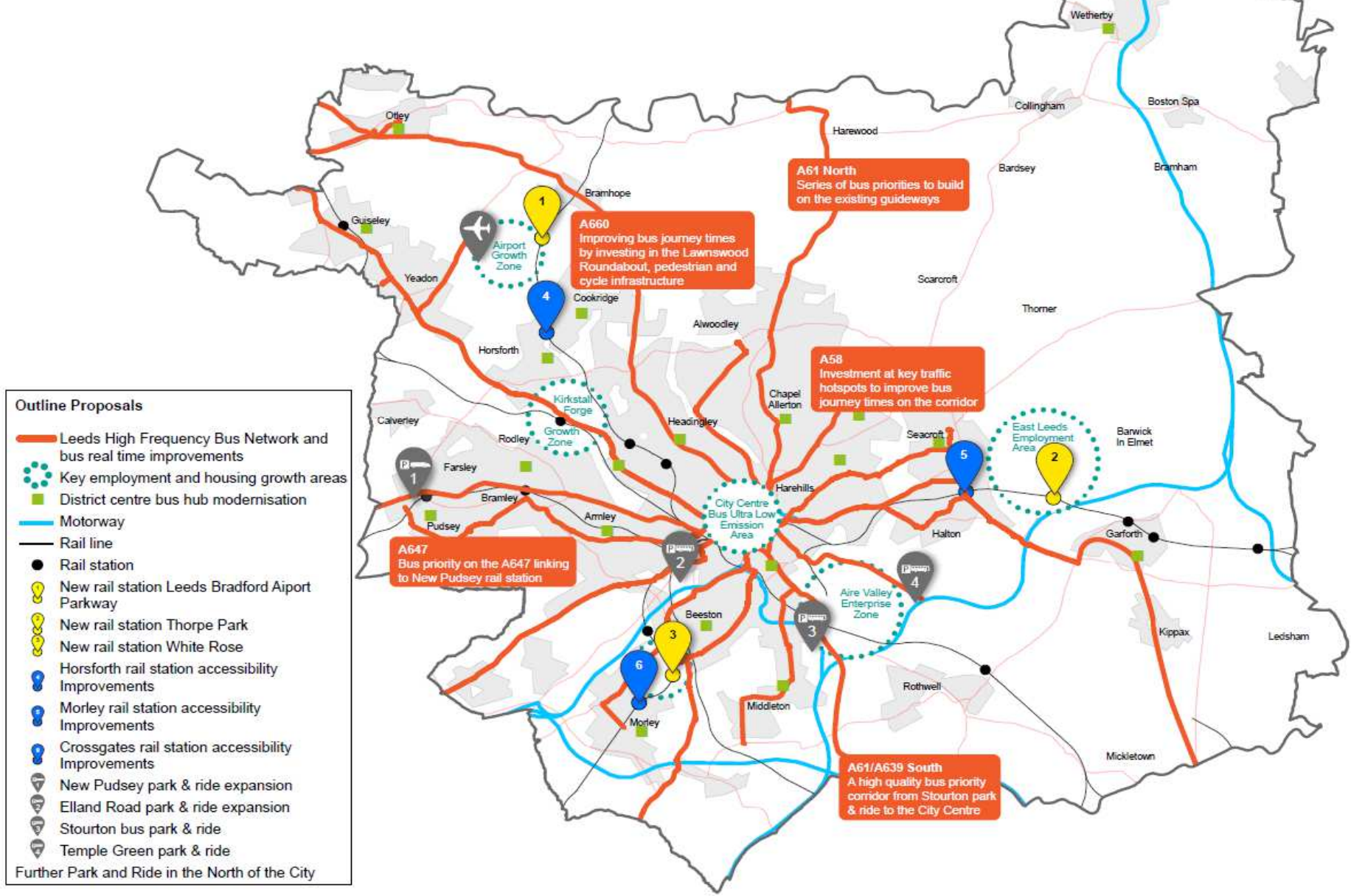
## Themes

- Transport and Economic Growth
- Leeds at the Heart of the City Region and the North
- Leeds Station – A World Class Gateway
- A World Class City Centre
- Transport System Fit for a 21st Century City
- Transforming the Bus Network
- Connected Neighbourhoods
- Smart Cities, Technology and Information



Leeds £173.5m Public Transport Investment Programme December 2016

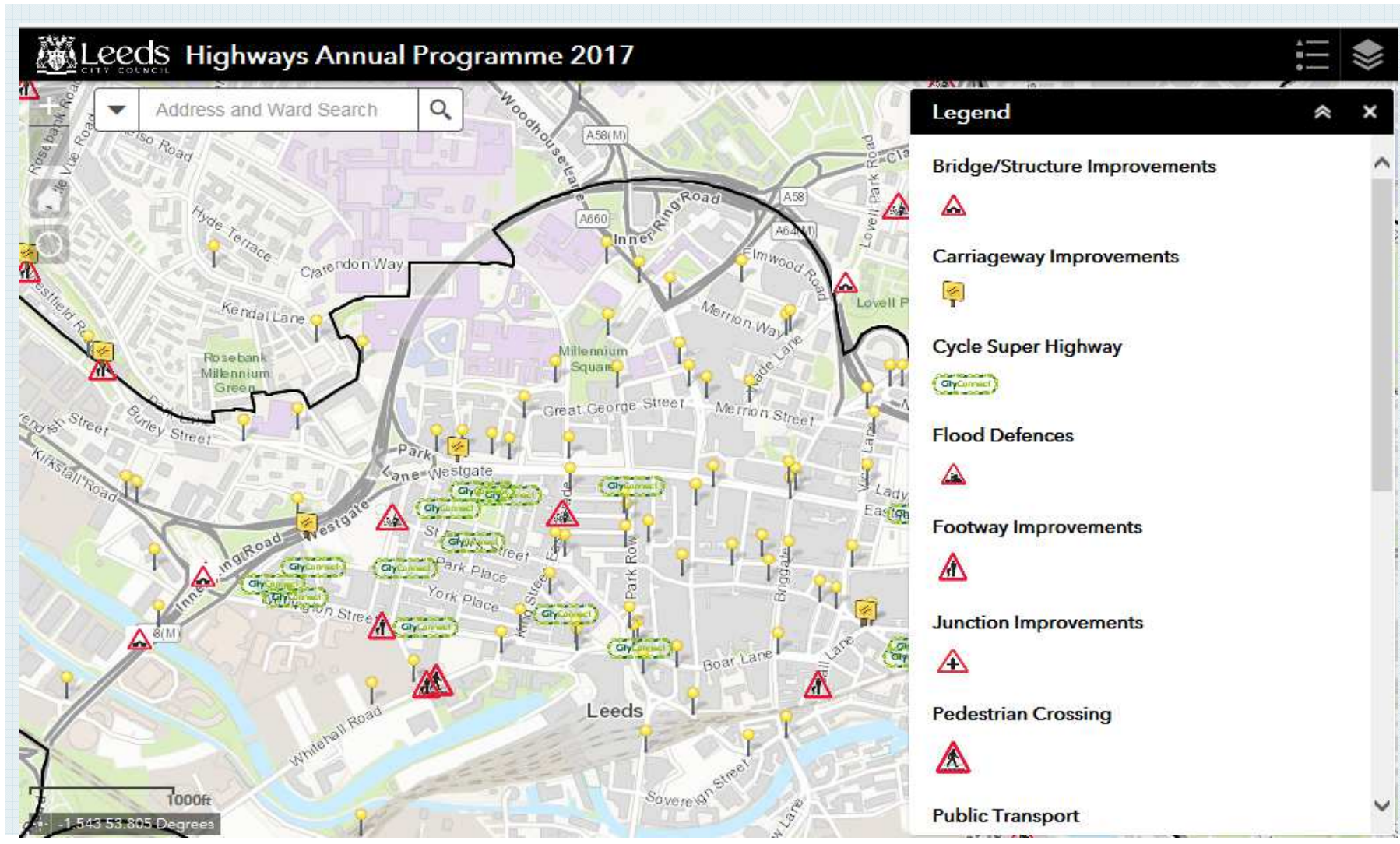
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- Outline Proposals**
- Leeds High Frequency Bus Network and bus real time improvements
  - ⊙ Key employment and housing growth areas
  - District centre bus hub modernisation
  - Motorway
  - Rail line
  - Rail station
  - 🚉 New rail station Leeds Bradford Airport Parkway
  - 🚉 New rail station Thorpe Park
  - 🚉 New rail station White Rose
  - 🚶 Horsforth rail station accessibility Improvements
  - 🚶 Morley rail station accessibility Improvements
  - 🚶 Crossgates rail station accessibility Improvements
  - 🚶 New Pudsey park & ride expansion
  - 🚶 Elland Road park & ride expansion
  - 🚶 Stourton bus park & ride
  - 🚶 Temple Green park & ride
  - 🚶 Further Park and Ride in the North of the City

# Highways Annual programme

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# Partnership With Bus Operators

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1. Joint pledge to double bus patronage in 10 years
2. £80m investment in new buses
3. Compliance with Clean Air Zone by 2020 (Euro 6) , phased plan to introduce clean fuel technologies
4. Up to date information, ticketing and payment
5. High frequency services to operate until 8pm weekdays



# Local Connectivity

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## Transport Hubs and Connecting Communities

Project	Description	Funding
Transport Hubs	To deliver new or upgraded facilities, which will improve the waiting environment, travel information and interchange opportunities with other modes.	£8m
Connecting Communities	To improve the bus service offer either through dedicated services or supporting technologies. This will be delivered in communities where the commercial bus network does not operate to provide sufficient coverage.	£5m